

# ANNUAL REPORT ON THE APPLICATION OF THE CONTRACT MANAGEMENT BY-LAW

Covering the period from January 1, 2022, to December 31, 2022

Tabled at the July 11, 2023 Public Meeting of Town Council

# 1. BACKGROUND

Sanctioned on June 16, 2017, the Act mainly to recognize that municipalities are local governments and to increase their autonomy and powers (the "Act") has, since January 1, 2018, allowed municipalities to adopt rules governing their signing of contracts that involve an expenditure that is \$25,000 or higher but below the threshold above which contracts may be awarded only through a public call for tenders. Section 573.3.1.2 of the *Cities and Towns Act* stipulates that rules for this purpose must be included in the municipality's contract management by-law.

In granting municipalities this new power, the Act also requires them to publish an annual report on the application of their contract management rules. Section 573.3.1.2 of the *Cities and Towns Act* further stipulates that the report must be tabled at a Council meeting at least once a year.

## 2. PURPOSE

The main purpose of this report is to improve the transparency of the Town's contract management process by informing citizens of the application of the measures included in its contract management by-law.

### 3. CONTRACT MANAGEMENT BY-LAW

On December 13, 2010, by means of its By-law No. 10-1210, Town of Mount Royal Council adopted a contract management policy.

Under the Act mainly to recognize that municipalities are local governments and to increase their autonomy and powers (also known as Bill 122) and, accordingly, to increase their autonomy and powers, the contract management policy currently in effect has, since January 1, 2018, been considered the by-law for municipalities that have not adopted a specific contract management by-law.

The Town found that this contract management policy, which became a by-law under the Act, needed to be updated with respect to invited tendering for professional services. It was thus decided to adopt a complete by-law that incorporated the earlier rules and included changes appropriate for the current situation.

Consequently, on August 28, 2019, through Resolution No. 19-08-21, Town of Mount Royal Council adopted By-law No. 1458 on Contract Management.

In 2022, *By-Law No. 1458-3 Amending By-Law No. 1458 on Contract Management With Respect To The Threshold For Public Tenders* was adopted. Specifically, Section 17 of *By-Law No. 1458 on Contract Management* was amended to change the public tender threshold of \$100,000 to an amount determined by the Minister. The Regulation will thereby continue to be aligned with the *Cities and Towns Act*.

You can view contract management by-laws nos. 1458, 1458-1, 1458-2, and 1458-3 on the Town website.

# 4. STATISTICS FOR CONTRACTS ENTERED INTO BETWEEN JANUARY 1 AND DECEMBER 31, 2022

The Town may enter into agreements in the following main modes of solicitation: by mutual agreement, awarding the contract through a call for tenders by invitation or awarding the contract through a public call for tenders.

In deciding whether a contract can be entered into by mutual agreement or must be awarded through open or invited tendering, the Town considers the contract's total estimated value.

Table 1 presents the number of contacts awarded through each awarding method as well as the value of the contracts involving an expenditure of \$25,000 or higher.

| Solicitation method   | Number<br>of<br>contracts | Value        |
|---|---------------------------|--------------|
| Closed invitations to tender  | 29                        | \$1,917,631  |
| Open invitations to tender  | 53                        | \$18,306,246 |
| By mutual agreement – exceptions specified in CTA section 573.3               | 13                        | \$858,988    |
| By mutual agreement – Section 19 of By-Law No. 1458 on<br>Contract Management | 30                        | \$1,086,314  |

Table 1: Number and value of contracts involving an expenditure of \$25,000 or higher

# 5. MEASURES INCLUDED IN THE CONTRACT MANAGEMENT BY-LAW

Town of Mount Royal's By-law No. 1458 on Contract Management and amending by-laws nos. 1458-1, 1458-2, and 1458-3 include several measures aimed at ensuring compliance with the law, as applicable to contracts, with respect to integrity, accessibility, transparency, ethics, impartiality and accountability. These measures were complied with.

# 6. COMPLAINTS

On May 13, 2019, Town of Mount Royal Council adopted, via Resolution No. 19-05-08, a procedure regarding the reception and examination of complaints related to the contract awarding process subsequent to a public call for tenders or the awarding of a contract.

In 2022, the Town received no complaints regarding the application of By-law no. 1458 on Contract Management.

You can view the Procedure Regarding the Reception and Examination of Complaints Filed in the Course of Awarding a Contract Through a Public Call for Tenders or Otherwise on the Town website.

# 7. SANCTIONS

No sanctions related to the application of By-law No. 1458 on Contract Management were imposed in 2022.

#### 8. BEST CONTRACT MANAGEMENT PRACTICES

Sound contract management practices are in place in Town of Mount Royal. In particular:

- Most of the persons involved in the contract management process have taken part in training activities;
- To ensure impartiality, consistency and transparency toward all potential tenderers, an external consultant that has advised the Town during the pre-project phase may not also submit a bid for the project. A legal opinion has been obtained on this point;
- The Town has implemented measures to encourage rotation among potential contracting parties. The municipality aims to involve the greatest number of firms from among those able to meet its needs by favouring rotation among potential contracting parties whenever possible. However, such rotation must not be to the detriment of the sound management of public spending;
- The Town gives preference to Quebec goods and services and Quebec-based establishments;
- The Town has implemented mechanisms governing the contractor performance evaluation process;
- All bids received are checked for compliance. Bids deemed non-compliant are documented as such;
- The register of companies ineligible for government contracts is checked before awarding any and all contracts;
- Change orders, cost overruns and other changes to contacts are authorized when incidental to the original contact, when they do not change the nature of the contract and when they relate to items unforeseeable at the time the contract was awarded. All contract changes are authorized, based on the amount of additional spending, by the level of authority stipulated in the Delegation of Authority By-law or by Council once the amount of the changes exceeds the total expenditure allowed under the resolution awarding the contract.

Report tabled at the public meeting on July 11, 2023

Vathalie Cheaume

Nathalie Rhéaume, CPA Treasurer and Director of Material Resources